

Message Text

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PAGE 01 SECTO 28018 301929Z

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FM USDEL SECRETARY IN NEW YORK

TO SECSTATE WASHDC IMMEDIATE

S E C R E T SECTO 28018

NODIS/CHEROKEE

FOR UNDER SECRETARY ROGERS AND AMBASSADOR SEELYE ONLY

E.O. 11652: XGDS

TAGS: PFOR, RH

SUBJECT: TALKING POINTS FOR SCHAUFLE'S MEETING WITH THE
RHODESIANS

1. THE FOLLOWING ARE TALKING POINTS FOR SCHAUFLE'S
MEETING WITH THE RHODESIANS. THEY WERE PREPARED WITH THE
SECRETARY'S GUIDANCE. ALTHOUGH HE HAS NOT SEEN THEM IN
THEIR PRESENT FORM, THE SECRETARY ASKED THESE POINTS BE
DISCUSSED WITH AMBASSADOR BOTHA, WITH A VIEW TO OBTAINING
SAG SUPPORT FOR THE POSITION WE ARE TAKING WITH THE
RHODESIANS.

2. YOU SHOULD ALSO PASS THE TALKING POINTS TO THE BRITISH.

3. TALKING POINTS FOR SCHAUFLE'S MEETING WITH THE
RHODESIANS.

-- THE SECRETARY HAS ASKED ME TO PASS TO YOU HIS
APPRECIATION FOR THE FACT THAT THE PRIME MINISTER ADHERED
IN HIS SPEECH AS CLOSELY AS HE DID TO THE PROPOSALS
WHICH WE ADVANCED. WE FULLY UNDERSTAND THE PRESSURES
HE IS WORKING UNDER AND REGARD HIS SEPTEMBER 24 SPEECH
AS AN ACT OF COURAGE AND VISION.

-- WE, THE BRITISH AND THE SOUTH AFRICANS WILL BE
SECRET

SECRET

PAGE 02 SECTO 28018 301929Z

DISCUSSING THE ECONOMIC SUPPORT PROGRAM IN WASHINGTON.

WE WILL KEEP YOU INFORMED OF THE PROGRESS WE MAKE.

-- IT IS IN ALL OF OUR INTERESTS TO ORGANIZE
RAPIDLY A MEETING WHICH WILL SET UP THE INTERIM GOVERNMENT.

-- WITH RESPECT TO THE FIVE POINTS, LET ME REVIEW
HOW THE FIVE POINTS IN THE PROPOSAL WE ADVANCED TO YOU
WERE DEVELOPED.

-- OUR THOUGHTS WERE BASED ORIGINALLY ON DIS-
CUSSIONS BETWEEN THE SECRETARY AND THE AFRICAN
PRESIDENTS, CONVERSATIONS WE AND THE BRITISH HAD
DURING SEVERAL MISSIONS TO AFRICA, AND EXCHANGES
WE HAD WITH THE BRITISH. THESE CONCEPTS WERE
DEVELOPED AND FORMALIZED IN ANNEX C.

-- THE FIVE POINTS WE GAVE IAN SMITH DURING THE
SECRETARY'S MEETING IN PRETORIA WERE A DISTILLATION
OF ANNEX C. WE GAVE A COPY OF IT TO IAN SMITH ON
SEPTEMBER 19. IN THEIR FINAL FORM, THE FIVE POINTS
WERE DRAFTED DURING THE PRETORIA TALKS. YOU WILL
RECALL WE CAME TO THE MEETINGS WITHOUT A FINAL DOCUMENT.

-- WE TOLD THE RHODESIAN DELEGATION AT THAT TIME
THAT THE UNITED STATES WOULD EXPECT NOTHING BEYOND
ANNEX C. HOWEVER, AS THE SECRETARY TOLD IAN SMITH,
WE COULD NOT SPEAK FOR THE AFRICANS IN THIS MATTER.

-- DURING OUR TALKS THE RHODESIANS ASKED THAT WE
MODIFY OUR PROPOSAL TO PERMIT EUROPEANS TO OCCUPY THE
PORTFOLIOS OF DEFENSE AND LAW & ORDER. THE SECRETARY
POINTED OUT THAT 1) WE DID NOT HAVE THE AGREEMENT OF
THE BRITISH WITH RESPECT TO EUROPEANS HOLDING BOTH
POSITIONS; ANNEX C PROVIDED FOR ONLY ONE PORTFOLIO;
2) WE HAD NOT DISCUSSED THE SUBJECT WITH THE AFRICAN
PRESIDENTS. THE SECRETARY AGREED, NEVERTHELESS, THAT
WE WOULD DO OUR BEST TO OBTAIN AGREEMENT.

-- AFTER HIS MEETINGS WITH IAN SMITH, THE
SECRETARY DISCUSSED THE QUESTION OF THE SECURITY
SECRET

SECRET

PAGE 03 SECTO 28018 301929Z

MINISTRIES WITH PRESIDENT KAUNDA AND NYERERE AND
JOSHUA NKOMO. THE SECRETARY HAD THE IMPRESSION THAT
WHILE THE QUESTION OF THE TWO PORTFOLIOS WOULD BE
DIFFICULT TO MANAGE, THE DOOR WAS NOT CLOSED.

-- FOR SMITH'S PRIVATE INFORMATION, NYERERE
EXPRESSED FEWER RESERVATIONS OVER THE STRUCTURE OF
GOVERNMENT AND THE MINISTRIES THAN KAUNDA OR NKOMO.

-- WE HAVE STUDIED CAREFULLY THE STATEMENT WHICH THE PRESIDENTS MADE IN LUSAKA. IN OUR JUDGMENT THERE HAS BEEN NO SIGNIFICANT REJECTION OF THE FIVE POINTS. NOR, IN FACT, HAS THERE BEEN A CONCLUSIVE REJECTION OF THE TWO MINISTRIES BEING HELD BY EUROPEANS.

--ONCE A CONFERENCE CONVENES TO DISCUSS THE ORGANIZATION OF THE INTERIM GOVERNMENT THE RHODESIAN NATIONALISTS WILL BE SUBJECT TO VERY DIFFERENT PRESSURES THAN THOSE UNDER WHICH THE FRONT LINE PRESIDENTS OPERATE. ACCESSION TO POSTS OF INFLUENCE IN THE INTERIM GOVERNMENT WILL BE A POWERFUL INCENTIVE.

-- THE PRESIDENTS HAVE THEIR OWN RHETORICAL POSITIONS TO MAINTAIN AND DON'T WANT TO GIVE A PUBLIC APPEARANCE OF CONCILIATION.

-- WE STRONGLY URGE THE RHODESIANS RAPIDLY AGREE TO JOINING THE CONFERENCE. OUR PRINCIPAL OBJECTIVE MUST BE TO INSURE THAT MODERATE AFRICAN LEADERSHIP IS INSTALLED.

--THE RHODESIANS SHOULD NOT PANIC AND OUGHT TO HOLD THE COURSE WHICH THE BRITISH AND WE HAVE SUGGESTED - JOINING THE CONFERENCE AND ORGANIZING AN INTERIM GOVERNMENT. IT MAY WELL BE THE STRATEGY OF THE RADICALS TO DELAY THE CONVENING OF THE CONFERENCE AND THE INSTALLATION OF MODERATE AFRICAN LEADERSHIP IN ORDER TO IMPROVE THE RADICAL MILITARY POSITION AND PERMIT THEM TO ESTABLISH A FIRM BASE IN RHODESIA. NYERERE APPEARS TO LEAN IN THIS DIRECTION.

SECRET

SECRET

PAGE 04 SECTO 28018 301929Z

-- THE FINAL SHAPE OF AN INTERIM GOVERNMENT WILL EMERGE IN A MANNER MUCH MORE ACCEPTABLE TO YOU THROUGH DIRECT DISCUSSIONS WITH THE RHODESIAN NATIONALISTS THAN IF WE AND THE BRITISH TRY TO NEGOTIATE THE SUBJECT WITH THE FRONT LINE PRESIDENTS BEFORE THE CONFERENCE BEGINS.

-- WE STAND BEHIND ANNEX C, THE FIVE POINTS, AND THE STRUCTURE OF GOVERNMENT OUTLINED THEREIN. WE WILL DO OUR BEST TO OBTAIN AFRICAN AGREEMENT THAT THE TWO SECURITY PORTFOLIOS REMAIN IN EUROPEAN HANDS.

-- IF THIS COURSE OF ACTION PRESENTS, IN THE END, INSUPERABLE OBSTACLES WE WILL USE OUR INFLUENCE TO

OBTAIN ADEQUATE COMPENSATION - PERHAPS IN THE FORM OF
GREATER PARITY IN THE COUNCIL OF MINISTERS.

-- WE BACK THE BRITISH PROPOSAL FOR A CONVENING
OF THE CONFERENCE IN TWO WEEKS. THE BRITISH ARE
ARMED WITH OUR UNDERSTANDING OF THE BASIC OBJECTIVES,
THE NEGOTIATING PROCESS, ANNEX C AND THE FIVE POINTS.
WE WILL STAY IN CLOSE TOUCH WITH AND GIVE OUR FULL
SUPPORT TO THE BRITISH AS THE NEGOTIATIONS PROCEED.

-- LET ME EMPHASIZE THAT THE PRINCIPAL
QUESTIONS BEFORE US ARE THE RAPID CONVENING OF THE
CONFERENCE AND THE INSTALLATION OF AN INTERIM GOVERN-
MENT UNDER MODERATE AFRICAN LEADERSHIP. ALL OUR
EFFORTS SHOULD BE COMMITTED TO ACHIEVING THESE GOALS.
END TEXT OF TALKING POINTS
KISSINGER

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